



MINUTES OF A REGULAR COUNCIL MEETING

Monday, February 22, 2021

3:04 p.m.

Remote Video / Teleconference

Present: Mayor van den Broek
Councillor Albrecht
Councillor James
Councillor Martin
Councillor Pachal
Councillor Storteboom
Councillor Wallace

Staff Present: F. Cheung, Chief Administrative Officer
R. Bomhof, Director of Engineering, Parks and Environment
K. Hilton, Director of Recreation, Culture and Community Services
C. Johannsen, Director of Development Services
S. Kennedy, Deputy Fire Chief
D. Leite, Director of Corporate Services
G. Flack, Deputy Director of Corporate Services
D. Selvage, Manager of Community Safety
K. Kenney, Corporate Officer

Mayor van den Broek acknowledged that the land on which we gather is the traditional unceded territory of the Katzie, Kwantlen, Matsqui and Semiahmoo First Nations.

On behalf of Council, Mayor van den Broek acknowledged Pink Shirt Day taking place on February 24th, a day when individuals are asked to take a stand against bullying and to make that stance public by including an article of **pink** clothing in their ensemble.

1. **ADOPTION OF AGENDA**

- a. Adoption of the February 22, 2021 Regular Agenda

It was MOVED and SECONDED

THAT the February 22, 2021 agenda be adopted as circulated

CARRIED

2. ADOPTION OF THE MINUTES

- a. Regular Meeting Minutes from February 8, 2021

It was MOVED and SECONDED

THAT the minutes of the regular meeting held on February 8, 2021 be adopted as circulated.

CARRIED

- b. Public Hearing Minutes from February 8, 2021

It was MOVED and SECONDED

THAT the minutes of the Public Hearing held on February 8, 2021 be adopted as circulated.

CARRIED

- c. Special (Pre-closed) Meeting Minutes from February 16, 2021

It was MOVED and SECONDED

THAT the minutes of the Special (Pre-closed) Meeting Minutes from February 16, 2021 be adopted as circulated.

CARRIED

3. COMMUNITY SPOTLIGHT

- a. Health Contact Services Proposal and Overdose Prevention Services (OPS)

The following individuals were in attendance:

Dan Kipper, Operations Director, Regional Overdose Response & Vulnerable Populations, Population & Public Health, Fraser Health
Angeza Mohammed, Project Leader Overdose Prevention Planning, Fraser Health

Erin Gibson, Manager, Population and Public Health, Fraser Health

Dr. Fernando Mejia, Medical Health Officer, Fraser Health

A PowerPoint presentation was provided on Fraser Health's Overdose Prevention Services (OPS).

Dr. Mejia presented information on the following:

- Overdose deaths in BC from 1994 to December 2020;
- Overdose deaths in the Fraser Health region from 2010 to 2020;

- 77% increase in overdose deaths in the Langleys from 2019 to 2020;
- Increasing toxicity of substances among overdose deaths in Fraser Health;
- Location of overdose deaths (inside/outside), Fraser Health and BC.

Ms. Mohammed provided information on the following:

- Health Contact Services and development of OPS;
- RFP process for service provider.

Ms. Gibson provided information on the following:

- Overview of overdose prevention sites (OPS):
 - OPS are spaces where people are provided a safe setting to use their previously obtained substances under the supervision of someone trained to recognize and respond to an overdose. This enables a rapid response to an overdose, which prevents brain injury and death;
- Dispelling the Myths & Misconceptions: the evidence for OPS;
- Misconceptions:
 - OPS sites normalize, enable & encourage drug use:
 - A wide range of health and social harms are linked to substance use. OPS services are a vital part of an overall harm reduction strategy that often becomes the first step in redirecting people's healthcare outcomes.
 - This happens primarily through the relationships that develop over time.
 - OPS sites will increase public disorder:
 - OPS services can reduce rates of public drug consumption, reduce the amount of inappropriate discards in the surrounding area & reduce violence and/or property crime.
 - OPS is just a place to use drugs; substance use & associated behaviors will never change:
 - In addition to other health care & poverty support pathways, OPS services provide connection & referral to treatment and recovery including OAT, detox, residential supports and services;
 - Due to the nature of OPS services -meeting people where they are at, rather than where we would like them to be- these connections are likely to be more successful, as they are based on principles of goal aligned, client centered care practices.
 - Additional Facts:
 - there have been 0 deaths in any OPS or SCS (Supervised Consumption Services) in BC, in Canada and internationally;

- allows for earlier overdose intervention which reduces need for emergency responses, including reduced ambulance calls. This frees up resources to respond to other emergencies;
- reduces public consumption of substances;
- limits the perpetuation of stigma and stigmatising encounters by creating a safe, non-judgmental space;
- enhances a sense of trust and connection for service users;
- reduces blood-borne illness infections and illness by promoting healthy practices & distributing sterile equipment. This reduces health care expenditures including hospitalizations;
- increases referrals to supplemental services (including health care, housing, MH and SUS supports including OAT and other services)

Mr. Kipper provided information on next steps in addressing overdose deaths as follows:

- Fraser Health to seek organization to provide a Health Contract Service that includes OPS service;
- public process through a request for proposal (RFP) process;
- RFP to be posted in February;
- service provider to select site with support and consultation with Township or City of Langley depending on location.

The delegation responded to questions from members of Council, advising that:

- if the City could submit Council's questions in writing Fraser Health staff could provide more comprehensive answers to Council's questions;
- Fraser Health wants to work quite closely with the community and Council as well as the service provider on this initiative;
- to prevent individuals from driving under the influence of drugs after taking them at an overdose prevention site, operators of such sites usually provide chill out spaces in the facility where individuals can spend time, have a snack and possibly connect to other support services; these sites do not give individuals permission to use substances in a way that they wouldn't have before; staff are trained in how to manage individuals being served at these sites;
- as individuals won't travel very far in order to access an OPS, Fraser Health identifies the areas where overdoses are occurring in a community to help determine the best area to locate an OPS. These sites are still useful to individuals who wish to continue taking drugs in

their own home as they can use these sites to have their drugs checked prior to their consumption and can connect individuals to services and supports (ex. can download Lifeguard app which is a free phone app that brings emergency responders to people who may be having an overdose on drugs while alone);

- the province has introduced episodic overdose prevention services guidelines to support individuals witnessing consumption in more informalized ways;
- there is some thinking and planning about using various sites within Fraser Health such as mental health centres for episodic overdose prevention; an OPS is just one of many tools for addressing the drug crisis;
- there is a pilot in place in Surrey that could be expanded in Fraser Health which involves working with second responders who respond to overdoses in homes to provide contact information to the supports so that Fraser Health can provide outreach after the fact;
- can get information on the number of overdose deaths and overdoses that have occurred just in City of Langley;
- individuals may bring in any type of drug for consumption at an OPS;
- safe injection sites also allow all drugs;
- the selected service provider will be required to provide consultation with the community in regards to the OPS and in some situations have an ongoing community table where issues can be brought forward and addressed;
- the OPS provides a welcoming space for all individuals, including those without family supports by restoring sense of identity, dignity and sense of purpose through connections. There are community programs that Fraser Health has funded and has worked with both the City and Township on engaging with people with lived experience for community beautification and clean-up, which can help increase the sense of community safety;
- it may be that people are choosing to take drugs indoors alone because the drugs are illegal and because of the stigma associated with drug use and addiction;
- Fraser Health is exploring how to provide services for individuals who are using drugs indoors; however, it is challenging to engage such individuals; the OPS is just one tool that may be part of the solution;
- because the borders are closed due to the pandemic, this is limiting the importation of drugs from other countries; so new, inexperienced individuals are manufacturing the drugs locally and may not be getting the quantities right, resulting in an increase in the concentration of fentanyl in the drug supply;
- Fraser Health undertook a large ad campaign to promote the Lifeguard app to bars and restaurants across the Fraser Valley region and have had business cards for the Lifeguard app put into Naloxone kits;

- the harm reduction sites offer take home drug checking strips; though not useful for opioid substances which are all contaminated with fentanyl, they are useful for people using stimulants to detect Fentanyl;
- people at different levels in the drug supply chain are coming into the harm reduction sites in order to use the FTIR machines available there to test their drugs so they can protect the people they are supplying to as the FTIR machine provides a more detailed printout of what is in substances;
- Fraser Health can share Lifeguard's report on use of the Lifeguard app;
- posters promoting the Lifeguard app are available to interested schools;
- as it takes time for brain injuries to show after overdoses it is hard to identify the numbers of individuals who have sustained hypoxic brain injury.

The delegation left the meeting.

4. MAYOR'S REPORT

a. Upcoming Meetings

Regular Council Meeting – March 8, 2021
Regular Council Meeting – March 22, 2021

b. Recreation Update

Kim Hilton, Director of Recreation, Culture and Community Services provided an update on upcoming programs and events as follows:

- Active Start Sports – Ages 2-5
 - Floor Hockey
 - Soccer
- Cookie Monster Pre-School – Ages 3-5
 - Registration for 2021-2022 school year begins February 22, 2021
- FUNdamental Sports – Ages 6-12
 - Basketball
 - Soccer
- Racquet Sports – All ages
 - Badminton
 - Pickleball
- Teen Pump weight training – Ages 13-16
- Fitness Classes at Timms Community Centre
- New Youth Programs
 - Timms Study Space
 - Youth Lounge
- Celebrating Arts and Culture – Virtual Arts Exhibition

c. Discover Langley City - Councillor Albrecht

Councillor Albrecht, Council Liaison to Discover Langley City provided an update on activities for January, providing information regarding:

- regional tourism advocacy groups regular meetings;
- Community Adaption Funding program;
- application to Canada Summer Jobs for two positions at Discover Langley City;
- Chew on This Tasty Tours coming to Downtown Langley;
- Marketing:
 - YouTube Channels
 - Social Media

5. **BYLAWS**

a. Bylaw 3144 - Zoning Amendment and Development Permit No. 06-20

Third reading of a bylaw to rezone the property located at 20172 53A Avenue to accommodate a 5-storey, 18-unit apartment development at 20172 53A Avenue

It was MOVED and SECONDED

THAT the bylaw cited as the “Zoning Bylaw 1996, No. 2100 Amendment No. 170, 2021, No. 3144” be read a third time.

BEFORE THE QUESTION WAS CALLED in response to a question from a member of Council, Mr. Bomhof advised that as the site is too small to accommodate a loading zone site, a loading zone will need to be provided on street. The location has not yet been determined but will either be on 53A Avenue or 201A Street.

THE QUESTION WAS CALLED and the motion was

CARRIED

b. Bylaw 3151 - 2021 - 2025 Financial Plan Bylaw

Final reading of a bylaw to adopt the Financial Plan for 2021 - 2025

It was MOVED and SECONDED

THAT the bylaw cited as “Financial Plan 2021 – 2025 Bylaw, 2021, No. 3151” be read a final time.

CARRIED

- c. Property Acquisition Loan Authorization Bylaw 2021, No. 3145 and Alternative Approval Process

Francis Cheung, Chief Administrative Officer provided a presentation on the rationale for Property Acquisition Loan Authorization Bylaw 2021, No. 3145. Kelly Kenney, Corporate Officer provided a presentation on the Alternative Approval Process.

1. Bylaw 3112 - Loan Authorization Bylaw

It was MOVED and SECONDED

THAT the bylaw cited as the "Property Acquisition and Infrastructure Upgrades Loan Authorization Bylaw 2020, No. 3112" be abandoned.

CARRIED

2. Bylaw 3145 - Loan Authorization Bylaw

- i. First, second and third reading of a bylaw to authorize the borrowing up to \$7.5 million, for strategic land acquisitions

It was MOVED and SECONDED

THAT the bylaw cited as the "Property Acquisition Loan Authorization Bylaw 2021, No. 3145" be read a first time.

THAT the bylaw cited as the "Property Acquisition Loan Authorization Bylaw 2021, No. 3145" be read a second time.

THAT the bylaw cited as the "Property Acquisition Loan Authorization Bylaw 2021, No. 3145" be read a third time.

CARRIED

- ii. Submission of Bylaw 3145 to Inspector of Municipalities

It was MOVED and SECONDED

THAT City Council direct the Corporate Officer to submit Property Acquisition Loan Authorization Bylaw 2021, No. 3145 to the Ministry of Community Services for review and approval by the Inspector of Municipalities.

CARRIED

iii. Alternative Approval Process

It was MOVED and SECONDED

THAT following approval of the Property Acquisition Loan Authorization Bylaw 2021, No. 3145 by the Inspector of Municipalities, approval of the electors be sought through the Alternative Approval Process in relation to the loan authorization bylaw.

CARRIED

6. **ADMINISTRATIVE REPORTS**

- a. Grant Application to UBCM Poverty Reduction Planning and Action Program

It was MOVED and SECONDED

THAT Council support staff's grant application to the UBCM Poverty Reduction Planning and Action program supporting the poverty reduction work and the grant management.

BEFORE THE QUESTION WAS CALLED in response to a question from a member of Council, Ms. Hilton advised that the proposal will be jointly funded by the Township of Langley and City of Langley and that the City can only apply for Stream One as updated statistics and a strategy are needed. The City doesn't currently qualify for the Stream Two funding, but will consider applying in the future.

THE QUESTION WAS CALLED and the motion was

CARRIED

- b. Housing Needs Report

Presentation from Patrick Ostryk, MODUS Planning Design & Engagement

Carl Johannsen, Director of Development Services spoke to the staff report dated February 17, 2021 regarding the Housing Needs Report.

Mr. Johannsen introduced Patrick Ostryk, MODUS Planning Design & Engagement who provided an overview of the final Housing Needs Report prepared for the City by MODUS, as follows:

- advised the report was funded through UBCM with a grant application process;
- advised what information was used to prepare the report and what is required to be included in a housing needs report;
- provided highlights of Langley city profile:
 - Population
 - Income
 - Housing Types
 - Homelessness
 - Subsidized units
 - Rent costs
 - Ownership cost
 - Core housing need
 - Community input
- Key takeaways:
 - Challenges
 - Successes
 - Housing gaps
 - Underserved populations
 - Stakeholder needs
- Future housing needs:
 - Affordability by income segment
 - Demand by housing type
 - Demand vs Supply – 2019
 - Number of units required by size
- Other key findings;
- Integration with draft OCP;
- Key housing policies;
- Next Steps.

Mr. Ostryk responded to questions from members of Council, advising that:

- it is likely some of the baseline target numbers listed in the report will be met or exceeded before 2024 due to the stronger than expected housing market which didn't exist when the data was collected in 2019;
- developers are hesitant to build co-op developments due to the expense and time it takes to build this type of housing; however; the housing policy in the draft OCP contains some innovative ways to ensure affordable rental stock is incentivized; as well there are some federal programs that can help with the funding of co-op housing. Mr. Johannsen further advised that there is language in

the new draft OCP encouraging partnerships with other levels of government, not for profits and developers; as well the City is also planning for density increases in key areas of the city which will help make these types of projects more affordable.

Mr. Johannsen responded to a further question from a Council member, advising that as part of the Zoning Bylaw update to implement the new OCP, staff will be looking to permit child care uses in many of the city’s zones.

It was MOVED and SECONDED

THAT Council receive the Housing Needs Report prepared by MODUS Planning Design & Engagement dated February 17, 2021.

CARRIED

c. 2021 Community Grants

It was MOVED and SECONDED

THAT City Council endorse the recommendation of the Community Grant Committee to award community grants totalling \$114,076.29 to the following organizations:

Bard in the Valley	\$ 14,948.19
Big Brothers Big Sisters of Langley	\$ 4,000.00
Boys and Girls Club of Langley	\$ 3,000.00
Children of the Street Society – PLEA Community Services	\$ 1,000.00
DLBA – Arts Alive Festival	\$ 10,000.00
Fraser Region Community Justice Initiatives (CJI)	\$ 2,000.00
Fraser Valley Cultural Diversity Awards	\$ 1,000.00
HD Stafford Middle School PAC	\$ 3,500.00
KidsSport Langley	\$ 2,500.00
Langley 4H District Council	\$ 150.00
Langley Amateur Radio Association	\$ 800.00
Langley Animal Protection Society	\$ 5,000.00
Langley Care Foundation – Langley Lodge	\$ 2,500.00
Langley Children’s Committee	\$ 2,000.00

Langley Flippers Swim Club	\$ 2,100.00
Langley Food Bank	\$ 4,168.00
Langley Fundamental Dry Grad	\$ 500.00
Langley Lawn Bowling Club	\$ 2,000.00
Langley Literacy Association	\$ 2,500.00
Langley Meals on Wheels	\$ 5,000.00
Langley Mustangs Track Club	\$ 4,737.50
Langley Pos-Abilities Society	\$ 2,500.00
Langley Rotary Clubs – RibFest Langley	\$ 2,500.00
Langley Scholarship Committee	\$ 4,500.00
Langley Senior Resources Society	\$ 15,000.00
Langley Volunteer Bureau	\$ 1,250.00
Lower Fraser Valley Aboriginal Society	\$ 3,500.00
Pitch-In Canada	\$ 425.00
Silver Diamond Country Dancers Association	\$ 1,000.00
Valley Therapeutic Equestrian Association	\$ 3,497.60
Vancouver Youth Arts – Formerly KPU International Music Fest	\$ 5,500.00
Youth Parliament	\$ 1,000.00
	\$ 114,076.29

BEFORE THE QUESTION WAS CALLED, in response to a question from Council member, Mr. Leite advised that recipients of grants are notified via email only after Council endorses the recommendation of the Community Grant Committee.

THE QUESTION WAS CALLED and the motion was

CARRIED

7. NEW AND UNFINISHED BUSINESS

- a. Motions/Notices of Motion
- b. Correspondence
- c. New Business

1. MOTION TO HOLD A CLOSED MEETING

It was MOVED and SECONDED

THAT the Council Meeting immediately following this meeting be closed to the public as the subject matter being considered relates to items which comply with the following closed meeting criteria specified in Section 90 of the Community Charter:

(1) A part of a council meeting may be closed to the public if the subject matter being considered relates to or is one or more of the following:

(c) labour relations or other employee relations;

(j) information that is prohibited, or information that if it were presented in a document would be prohibited, from disclosure under section 21 of the Freedom of Information and Protection of Privacy Act;

(k) negotiations and related discussions respecting the proposed provision of a municipal service that are at their preliminary stages and that, in the view of the council, could reasonably be expected to harm the interests of the municipality if they were held in public;

(l) discussions with municipal officers and employees respecting municipal objectives, measures and progress reports for the purposes of preparing an annual report under section 98 [annual municipal report].

CARRIED

8. ADJOURNMENT

It was MOVED and SECONDED

THAT the meeting adjourn at 5:56pm.

CARRIED

Signed:

MAYOR

Certified Correct:

CORPORATE OFFICER